IDAHO POTATO COMMISSION RULEMAKING HEARING August 1, 2018

> Shoshone Bannock Hotel 700 Bannock Trail Fort Hall, Idaho

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Proceedings recorded by electronic sound recording. Transcript produced by transcription service.

## <u>APPEARANCES:</u>

Michael Kane, Hearing Officer Pat Kole Gracie Bingham James Hoff Shawn Boyle Travis Blacker Dan Nakamura Marc Gibbs Rick Shawrer Britt Raybould Randy Hardy Rod Furniss Andrew Mickelsen Boyd Foster Carl Taylor David Robison Todd Cornelison Kim Wahlen Bryan Mickelsen Kevin Loveland Tanner Wahlen (Illegible) Mickelsen

1 (Proceedings begin.) 2 MR. KANE: It is now just about ten after 5:00 p.m. 3 We are at the Shoshone Bannock Hotel, 777 Bannock Trail, Fort Hall. I'll assure you that of the three hearings 4 5 we've had, this room is by far the most opulent. So enjoy 6 yourselves. I quess these seats go back a bit. So make 7 yourselves comfortable. 8 My name is Michael Kane. I am the hearing officer 9 in this matter. We are here on rules -- proposed rules 10 governing nominations and elections for candidates to be 11 selected for potato commissioner, IDAPA 29.01.03, Docket 12 No. 29.0103.1801. This is a proposed new chapter and this 13 is negotiated rulemaking which means that the commission has charged me with taking information from you and 14 15 ultimately rendering a recommendation to the commission. 16 The first two hearings were very free flowing. We 17 would hope that would also occur today and at the end of it 18 all, by August 15, anyone who wishes to provide written 19 materials may do that and I will take that into consideration as well. 20 21 So let me make a record here of what has happened The first thing you should be aware of is that you 22 before. 23 should have a packet of information which are exhibits that 24 were put together by the staff at the potato commission for 25

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me to review and we've gone over all of these and we'll

1 probably be speaking about a lot of them today. So that 2 should be 100 through 122.

In the last hearing, we had several more items that were marked to be considered and I'll make a record of 4 They are not electronically up on the web yet -- on 5 those. the website but they will be probably by the end of the 6 7 week I would think. Is that right, Mr. Kole?

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MR. KOLE: Yes.

9 And I would ask you to review these and MR. KANE: 10 if you have any comments on them, then please provide them 11 to the staff and they will get them to me.

12 The first one is -- has been marked as 123 and this 13 is from -- in your world, that's a \$10 fine, isn't it? 123. It's a letter from IACI to Mr. Pat Kole dated July 14 15 30, 2018. I think probably the best thing to do is let's 16 make a little more of a record of that when you are 17 speaking, Mr. Kole.

18 We also have two exhibits, 124A and 124B, which 19 Mr. Kole will be speaking of and these are minutes of two 20 meetings of the potato commission. These were requested, 21 if my memory is correct, by Representative Megan Blanksma 2.2 and she wanted them into the record so Mr. Kole got them 23 and is going to have them in the record and he's going to 24 scan them and put them on the website.

We have 125 which is an undated three-page document

1 which was read into the record yesterday which Mr. Kole may 2 wish to refer to and it is I guess you would call it 3 something of a rebuttal to an e-mail that went out to many 4 potato growers, processors and shippers.

We have another document from Mark Darrington, August 1, 2018. This is 126 which is another letter that was submitted into the hearing yesterday regarding his comments and Mr. Kole will be able to speak to that as well.

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10 And then finally I have been asked by Mr. Kole to 11 include a United States Supreme Court case, North Carolina State Dental Board versus The Federal Trade Commission 12 which Mr. Kole believes is relevant to our discussion and 13 14 frankly, for those of you that were with us yesterday, the 15 speaker of the house also felt it was relevant so we've 16 decided to include it into the record for everyone's review. 17

18 If you have written materials and you wish to have 19 them submitted today, we will certainly do that. We'll 20 have it marked as an exhibit and we will go ahead and put 21 that on the website as well and that will be something else 22 I'll be considering.

All right. The way we've been doing this is we've been having Mr. Kole make a presentation and for those of you who are here for the third time, try not to repeat with

him as he speaks and after that, what we've been doing is we've been allowing questions of Mr. Kole and what I would ask you to do if you have questions, probably the best thing to do would be to come forward and put your questions to Mr. Kole rather than shout it from the audience.

After that, you will have the ability to come up here and sit next to us and make a record of any statement you wish to make. We have approximately it looks like about six or seven people who are signed up that wish to speak about this matter and I see we have some more people coming in so perhaps we'll have more.

So with that, Mr. Kole, did you want to make any further record before we got going here?

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MR. KOLE: No. I'm ready to start.

MR. KANE: All right. Then Mr. Kole, would you please go through the exhibits that we have here, explain the process that the commission has engaged in to get here and speak to the people about what it is that the staff is recommending here.

20 MR. KOLE: Thank you very much, Mr. Kane. I'll try 21 to be brief but also cover all of the relevant points so 22 that people are informed as to why this process is taking 23 place.

It began in March of 2018 when nominations for positions on the Idaho Potato Commission as a commissioner

1 were opened up. Each year as a nine member commission, 2 there are three members of the commission that are up for 3 either reappointment or for a new commissioner position. The statutes require that three names be nominated for each 4 of those positions and those nominations are then sent to 5 the governor of the State of Idaho who selects one person 6 from those three nominees. They're not always but in this 7 8 case, they were grower, shipper and processor commissioner 9 openings at this particular meeting.

Prior to the meeting, there was a request for clarification as to the nomination process for Idaho Potato Commissioners. That is Exhibit 100, the first exhibit in your package.

In addition to that, provided with it were the 14 15 potato commission nominating ballots for grower, processor 16 and shipper which represent Exhibits 101, 102 and 103 17 respectively. The meeting was duly called to order by 18 Chairman Lynn Wilcox and contrary to the written 19 instructions that were provided and the guidance provided 20 at that meeting, there were proxy ballots submitted, 21 Exhibit 104, and absentee ballots submitted, 105, even 2.2 though those were items that in the prior guidance provided 23 to the industry were clearly not acceptable.

As a result of that, guidance was sought from the attorney general's office which is Exhibit 106 in your

1 package.

Exhibit 107 represents the attorney general's response relative to the guidance sought. In that document, the attorney general indicated that it was his recommendation that there could be a renomination meeting held for the grower position that was of the three nominees that were elected -- or selected at that particular meeting.

9 Exhibit 108 is a letter dated April 20, 2018, that 10 was sent to the four candidates for grower commission 11 positions and notification that the commission would be 12 discussing what action it wanted to take at its upcoming 13 meeting on April 25.

At that commission meeting, the commissioners 14 15 directed staff at the Idaho Potato Commission to 16 investigate and come forward with recommendations as to how 17 best to address what happened at the nomination meeting. 18 The staff recommended adopting an administrative rule 19 pursuant to the Idaho Administrative Procedures Act and 20 making statutory changes to the Idaho Potato Commission's 21 statute.

Exhibit 109 represents what is required under the administrative -- Administrative Procedures Act which is notification that we would like to request the ability to make an administrative rule.

Exhibit 110 represents the notice of intent to
 promulgate rules and negotiated rulemaking which was duly
 published in the Idaho Administrative Code.

Exhibit 111 represents the draft of the rules that were prepared by the Idaho Potato Commission staff after consulting with not only the commissioners but in two public meetings and after I reviewed several states' statutory authority for different potato commissions including Washington, Oregon, Maine, Wisconsin, North Dakota.

Exhibit 112 represents the approval that is required in order to enter into rulemaking both from the Office of Administrative Rules, the governor's office and the Division of Financial Management.

Exhibit 113 represents the first effort at drafting statutory language in order to complete the ability of the Idaho Potato Commission to adopt the administrative rules that were marked as Exhibit 111.

19 Now, in Exhibit 113, there was two proposed 20 The first time did not include the language found changes. 21 on page 1 of that exhibit in line 21 which said that potato 2.2 commissioners would serve at the pleasure of the governor. 23 That was subsequently added and let me explain why. Staff 24 from the Idaho Potato Commission met with the governor's 25 staff and with the Division of Financial Management. We

were told in no uncertain terms that in order to be acceptable to the governor's office, this language had to be included.

Reference was made earlier to a Supreme Court case, 4 5 North Carolina State Board of Dental Examiners versus The Federal Trade Commission which I would now ask be entered 6 7 into the record as Exhibit 127. In short, the Idaho -- the 8 U.S. Supreme Court indicated that for an agency to be 9 exempt from federal anti-trust laws, there had to be 10 oversight of that state agency by the executive branch of 11 government.

12 In this case, the dentists had gotten together and 13 had letters sent to dental practitioners telling them to cease and desist their dental related activities. 14 Because 15 of those letters, FTC, the Federal Trade Commission, 16 believed that there was anti-trust liability on the part of the State of North Carolina. And in fact that's what the 17 18 Supreme Court held, that if there is no active supervision, 19 there is anti-trust liability that is possible for anti-20 competitive behavior. As a result, the governor in this 21 state has taken the position that active supervision means 2.2 that commissioners serve at his pleasure.

Turning to page 2 of that exhibit, you will see that in line 14 through line 26, the current existing process for making nominations to the Idaho Potato

1 Commission is stricken and instead, the legislature will be 2 asked to pass language allowing for the adoption of 3 administrative rules so that we can nominate commissioners 4 pursuant to those same rules which of course are subject to 5 oversight and approval by the Idaho legislature.

6 On page 3, there is a Section 2 which declares this 7 to be an emergency so that this could go into effect prior 8 to the next round of nominations for the Idaho Potato 9 Commission which are required to be submitted under the 10 statute by March 31 of 2019.

So essentially what we're going to ask the legislature to do is repeal the requirement that we have to do this in March so that we have enough time to be able to put our new process into place with the administrative rules I've previously referred to.

16 In Exhibit 114, you will see that there is a 17 proposal on page 1 through page 2 that would take and 18 change the boundaries of the Idaho Potato Commission grower commissioners. What has happened over the years is that 19 20 there have been an increasing shift of production of 21 potatoes from the western part of the state to the eastern 2.2 part of the state and to explain this part, I'd like to 23 defer for just a minute to Mr. Travis Blacker who will 24 explain both what the representation numbers are and what 25 the proposed changes to the boundaries would be.

1 MR. KANE: Mr. Blacker, if you'd take a seat over 2 here, we'll pass the microphone and if you would go ahead 3 and follow up on what Mr. Kole was saying.

MR. BLACKER: Sounds good. So I'm talking about 4 5 this packet that most of you probably got over there on the 6 table. So the first page is how the districts are 7 currently right now so we've got District 1 which is over 8 on the east side of the state. That represents about 67 9 percent of the acres grown in Idaho and currently out of 10 that district, there's two grower commissioners that are 11 serving. District 2B is about 17 percent with one grower 12 over there. District 2A is 12 percent with one grower over 13 there and then District 3 is about 3 percent. That's the 14 western side of the state and that's one grower as well.

15 And the proposed districts are on the second page. 16 What we tried to do is we tried to make it so that there 17 would be five districts with five growers of roughly about 18 20 percent of the acres in each district and what we did is 19 we've got District 1 which is up there in Madison, Freemont 20 County. That's about 24 percent. District 2 would be 21 Clark, Butte and Bingham County. That's about 24 percent. 22 District 3 which is Power County, Oneida and east, that's 23 about 22 percent. Magic Valley area which is about 18 24 percent and then western Idaho which is about 12 percent. 25 So it's not perfect but it gets us closer to where we're at

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than right now.

2 MR. KANE: Thank you. So do I understand what you 3 did was you drew the lines that would be coincidental to 4 county boundaries?

MR. BLACKER: Yes, that's right.

6 MR. KANE: Hence the 12 percent versus the 18 7 percent?

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MR. BLACKER: Right.

9 MR. KANE: All right. Thank you. Let's do this. 10 Why don't we have this marked as 128 and there are some 11 helpful annotations on here about the percentages that 12 somebody wrote in pen, probably Mr. Blacker. If I could 13 have this be the actual exhibit, I think that would be 14 probably helpful. Let's call that 128. Thank you.

MR. KOLE: So as I said, that was Exhibit 114 that you have in your packet. This contains a rather unusual enforcement enactment clause found on page 3. It says that this section will be in full force and effect for appointments to the commission on or after September 1, 2020. In other words, a delayed enactment date.

The reason for that is that coincidentally, the commissioners that would be impacted by the change in boundaries are either eligible -- one will be eligible for reappointment and she is in the larger district so Commissioner Hasenoehrl could be reappointed. The other

1 two commissioners, Commissioner Blanksma and Commissioner
2 Hardy leave the commission at that time and so it just
3 works out with the delayed enactment clause that there is
4 the opportunity to not displace an existing commissioner.

5 The last exhibit in this is Exhibit 115. 115 is 6 the one that deals with the definitional section of the 7 Idaho Potato Commission which is found in Section 22-1204 8 Idaho Code. And in this section, what we have tried to do 9 is address the problem that's been created by evolution 10 within the industry.

At the time the statute was first put in place, a grower was a grower, a shipper was a shipper, processor was a processor. You would be hard pressed now to not find a grower that doesn't have some ownership interest in a shipping facility.

16UNIDENTIFIED SPEAKER: Excuse me. Could you speak17a little more directly into the mike? (Inaudible.)

18 MR. KOLE: Sure. A condition that we're all 19 getting familiar with. So the idea here was to clarify the 20 definitions of what constituted a grower, shipper and 21 processor because as currently written, if you are a grower 22 and with one narrow exception, if you're a grower in a 23 cooperative -- a true cooperative where you are running 24 your own potatoes for packing, you are ineligible because 25 you are also a shipper to be nominated to a grower position

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on the Idaho Potato Commission.

2 So this makes it clearer that if you are a grower 3 and you are actively engaged in the production of potatoes and derive a substantial portion of your income therefrom, 4 5 that you are not primarily engaged in shipping or 6 processing of potatoes, that you grow potatoes on five 7 acres or more and that you've been actively engaged in 8 growing potatoes in the State of Idaho for a period of at 9 least three years prior to nomination and you have paid 10 your assessments to the commission in each of the preceding 11 three calendar years, that you are eligible for appointment 12 to the Idaho Potato Commission as a grower.

And each grower entity will designate annually who its voting representative to the commission will be. You can only vote as has been the case forever in one ballot in any election.

17 The term processor is also most closely defined and 18 I'm going to ask you to skip -- first look at lines 25, 26 and 27 on page 2 and then flip to Exhibit 115A and look at 19 20 the language there. We made a change in the definition of 21 processors. The reason why we did this is that when we 22 first were drafting this, we looked at whether or not a 23 processor in order to be eligible to vote was licensed to do business in the State of Idaho. What we found as we 24 25 were going through the process listening to comments

1 getting testimony was that we really wanted it to be 2 transacting business.

I'll give you an example. Ore-Ida. They buy a lot of potatoes in the State of Idaho but they're not licensed to do business in the State of Idaho. They transact business in the State of Idaho. So this brings Ore-Ida into jurisdiction in the State of Idaho. If we had written it the other way that we initially drafted it, we would not have had that ability.

As I mentioned, this is a complicated process so if you look at Exhibit 116, this is our web page. This web page has a specific page for members of the public to go to and make comments, view exhibits, take a look at everything that the commission is proposing. It will be updated regularly as we go through this process.

The most important thing here though for you is this: We have made it incredibly easy to submit comments. All you have to do is click on the link at the bottom and it will take you to a page where all you have to do is fill in what you want to say. Click submit and it will be electronically sent to the Idaho Potato Commission office.

22 We've tried to be as transparent as we possibly 23 can. We've sent out letters to the industry and to all of 24 the legislators about what we're doing. Exhibit 117 is an 25 example of that. Exhibit 118 is a Potato Pulse publication

that we put out which went to the industry as well.

And then finally, in Exhibit 119, I wanted to just provide two examples in 119 and 120. There's been some discussion at the prior meetings about at the pleasure of the governor. When the wheat commission and the barley commission opened up their statutes, the legislature inserted at the pleasure of the governor in both statutes.

8 The legislature also has done this for over 50 9 boards and commissions throughout the state such as the 10 Board of Professional Land Surveyors, the Board of 11 Accountancy, the Board of Medical Examiners so this is very 12 common language. The governor's being very proactive to try to limit the liability of the state and therefore 13 14 protect the general fund of the State of Idaho from any 15 kind of liability.

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Exhibit --

17 UNIDENTIFIED SPEAKER: Pat, is it okay to ask18 questions right now?

MR. KANE: You're going to have questions -- you'll have that opportunity. I'm going to ask -- let's let him finish the presentation and then anyone that wants to pose a question go through me and we'll get you up here and we'll get it done for you.

24 MR. KOLE: So just to get the last few items in the 25 record as was mentioned, the Idaho Association of Commerce

and Industry has written a letter essentially expressing some concerns but wanting to work with the commission through the process in order to get what they believe is the best possible outcome. IACI represents through its potato committee the potato processing industry in the State of Idaho.

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7 The potato processing industry accounts -- right now, the fresh industry, if you look at the assessments 8 9 paid to the Idaho Potato Commission, about 31.8 percent of 10 the assessments come from the fresh potato industry. The 11 frozen potato industry, the assessment total is 40.69 12 percent of the assessment dollars coming into the 13 commission. The dehy industry represents 21.8. Chip 14 industry 2.2 and I'm -- I had this in the back of my mind. 15 I believe that this (inaudible) is 3.44 percent. I'm just 16 going to have to wait for a minute as my mind clears up and 17 I remember exactly what that stands for. 18 UNIDENTIFIED SPEAKER: Is it seed? 19 MR. KOLE: No, I don't think it's seed. 20 UNIDENTIFIED SPEAKER: Processors. 21 MR. KOLE: Processors. Yeah. 2.2 All right. At the other hearings, there was a 23 question raised as to how the commission went through the 24 process that it ended up in now. 25 In April, the commissioners had decided at the

1 meeting that was held -- it was a regularly scheduled 2 meeting that they would decide to reopen the nomination 3 process for the grower commissioner and have new elections. Upon reflection at their May meeting, they reversed 4 that determination and decided instead to let the names 5 that were selected at that March meeting go forward to the 6 7 governor for his consideration. So those minutes are now 8 part of the record and they explain how the commission made that determination. 9 10 We're now at Exhibit 125. 125 I believe is 11 something that was going to be addressed by Mr. James 12 Hoff, a current commissioner on the Idaho Potato Commission. 13 MR. KANE: Are we going to do that now or are you 14 15 going to finish up? 16 MR. KOLE: I could finish up and answer questions. 17 MR. KANE: Why don't we do that. 18 MR. KOLE: Okay. 19 UNIDENTIFIED SPEAKER: Why don't we have 20 Exhibit 125 in the record here? 21 MR. KANE: Let me answer that. It was brand-new 22 just yesterday and we're going to have it posted on the 23 website but we didn't have the opportunity because we are here rather than back in Boise. Go ahead. 24 25 MR. KOLE: Are there other questions?

1	MR. MICKELSEN: I have a couple.
2	MR. KANE: All right. You're going to pose some
3	questions to Mr. Kole as because I see you're also
4	signed up to speak.
5	MR. MICKELSEN: Yeah. Yeah, I have some questions.
6	MR. KANE: All right. Come on up here then, sir.
7	You're a familiar face from last night. Mr. Mickelsen, you
8	have some questions for Mr. Kole.
9	MR. MICKELSEN: Yes.
10	MR. KANE: Let's get this over to you.
11	MR. MICKELSEN: Okay. I have a couple questions
12	here. I'll ask them all so they can be heard and then
13	maybe Pat can address them as we go through. We talked
14	about this some but some of the people here at this meeting
15	would be a little bit more curious to clarify the
16	commingling of entities that has been talked about when it
17	comes to voting.
18	I would also be curious to know more what we define
19	as primarily and substantial. I don't know if that means
20	that if your processing plant does really well that you own
21	and more of your income comes from that in a given year,
22	does that mean you're no longer a grower?
23	I'm also curious with this. Can you vote after
24	paying the first year of dues or do you have to pay dues
25	for three years before you're eligible to vote? I know

it's clear that you have to be three years to be a
 commissioner so that's some clarification there.

3 The other thing that I had a question on is we've talked about the processors. I have some reservations and 4 concerns there in that it's kind of a question you must be 5 a resident of Idaho to be a grower commissioner but we're 6 7 not having those same stipulations on shippers or 8 processors which seems like that could be an unfair 9 advantage for some growers maybe if their residency is in 10 another state but they grow a lot of potatoes in Idaho. 11 Why would a processor be entitled to have somebody that's a 12 citizen of Oregon be on the commission when maybe a grower's kind of in the same boat there. 13

MR. KANE: Okay. So you went through four questions and I tried to write them down. I hope Mr. Kole was able to.

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MR. KOLE: I wasn't.

18 MR. KANE: First of all, we should probably clarify 19 what of the various exhibits you're referring to when you 20 speak about these questions. Are you talking about the 21 various --

22 MR. MICKELSEN: Pat knows I think which ones. 23 MR. KANE: -- proposed statutes? We should get 24 those in the record. I'm thinking it's probably 114 25 primarily if I have this right.

1 MR. MICKELSEN: Yeah, right. 2 MR. KANE: Okay. Let's start with the commingling of entities question. Do you understand the question, 3 first of all? I confess I don't. Maybe you better 4 5 clarify. MR. MICKELSEN: It talks -- there's been discussion 6 7 and I think it's referenced in there about how if there's 8 common ownership in things that businesses are -- I'm 9 curious to know what the exact definition we're shooting 10 for there of saying if you have two entities but there's 11 common ownership, are they only one entity with a vote? 12 That is what I'm referring to if that makes sense. 13 MR. KANE: I think so. Do you have a response? MR. KOLE: I think so. 14 15 MR. KANE: You know what? Sit over here. It would 16 be easier than me putting the microphone back and forth. 17 I'll trade places with you. Maybe I'll stand behind you 18 and kind of referee if need be. 19 MR. KOLE: So the effort that's been made here is 20 to try to develop language that most directly comports and 21 is consistent with Article 1, Section 20 of the Constitution of the State of Idaho. 22 23 Article 1, Section 20 creates a limited (inaudible) 24 of exemptions for where no property qualification can be 25 put in place of electors. So it says no property

qualifications shall ever be required for any person to vote or hold office except in school elections or elections creating indebtedness or irrigation district elections as to which last named elections the legislature may restrict the voters to landowners.

So what this enshrines, if you look back at the 6 7 history of the constitutional convention is the concept of 8 one person, one vote. So what we have tried to do in the 9 language that we have drafted is to make it as clear as 10 possible that if you own multiple entities, you still only 11 have one vote and that's -- that's -- it's never going to 12 be picture perfect and there will always be ways that 13 people, for example, could maybe in a family have one 14 brother over here that qualifies as a shipper and he's in a 15 separate entity and one brother over here who's a grower 16 and he qualifies as a grower.

MR. MICKELSEN: My example --

MR. KANE: Let him finish.

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MR. KOLE: So as I said, we can never ever get that so that there couldn't be somebody who created and developed a system whereby they could essentially subvert it. But we've tried to be as exact as we possibly can and the language that is used makes it very clear that the intent is one person, one vote.

MR. MICKELSEN: Okay. So my example would be is I

have a neighbor just across the road from me. Him and his son farm. They have some separate farm ground that they own. They're kind of trying to separate out the finances. I would imagine maybe they have different dues that they pay because they kind of farm together. They share some of that equipment. Would that be something where you would classify them as they are one grower or would that be two?

8 MR. KOLE: So if they have both paid separately 9 taxes on their potatoes and they have separate land over 10 five acres that they both own, they would be classified as 11 two growers.

MR. MICKELSEN: Okay. I think that answers thatquestion.

MR. KANE: Great. Well, why don't we go to the second one which I have down as primarily and substantial, how do you define those terms? Are those terms too vague I think is the question.

MR. KOLE: I would say that the commissioners when we went through these terms spent hours trying to get it as correct as they possibly could. And again what they looked at is if you use the word "primarily," it legally means that that is your primary source of income, over 50 percent. So if you're over 50 percent, you're primarily. "Substantially" was added as just sort of a

25 buttressing word legally to make it clear that we were

1 trying to absolutely insist that it's what you are 2 primarily and substantially engaged in. 3 MR. MICKELSEN: Did you see any problems with the example I said if the process business makes more money, 4 does that kick me out as a grower? 5 MR. KOLE: No, not necessarily. It might kick you 6 7 out as an individual but you might not be the designated 8 representative. MR. MICKELSEN: What if the whole business, the 9 10 ownership's all equal and all the different things so 11 you're saying if me as a grower, if my processing plant 12 made more money on a good year than the farm did, then you 13 would define me as no longer being a grower? That could be the outcome but I don't --14 MR. KOLE: 15 as I said, we debated this back and forth and we could not 16 find a better way of defining it. 17 MR. MICKELSEN: Would it be better to just take out 18 "primary" and leave "substantial"? 19 MR. KOLE: That's a question that we'll be absolutely looking at. 20 21 MR. MICKELSEN: Okay. 2.2 MR. KANE: Are we at your third question? 23 MR. MICKELSEN: Yes. 24 MR. KANE: Let's put that on the record. Ι 25 probably should have just taken this with me.

1 MR. MICKELSEN: The next question --2 MR. KANE: Vote after paying dues on the first 3 year. MR. MICKELSEN: Yeah. Yes. 4 MR. KOLE: Voting would be allowed. Serving as a 5 commissioner would not. 6 7 MR. MICKELSEN: Okay. Good answer there. Then the 8 last one was --9 Processors, why not residence. MR. KANE: 10 MR. MICKELSEN: Yeah. 11 MR. KOLE: So processing entities generally 12 speaking have a state of incorporation. Not all of the 13 process that we have in this state are incorporated in this 14 state. Nevertheless, they pay taxes and their employees are residents of the State of Idaho. So if one of their 15 16 employees who is a resident in the State of Idaho and they 17 have a presence and pay taxes, they could be designated as 18 the representative for that processing entity. 19 If they don't have residence in the State of Idaho 20 -- and we had this come up with Ore-Ida where they wanted 21 to put a member on the commission but they were a resident 22 of the State of Oregon, they were not allowed to run. 23 MR. MICKELSEN: So are you saying in the future 24 though with the language that you've changed that they 25 would be eligible?

1 MR. KOLE: No. 2 MR. MICKELSEN: Okay. So it would still be limited 3 to only residents of the State of Idaho that would be eligible to serve on the commission. 4 MR. KOLE: Correct. 5 MR. MICKELSEN: Okay. You answered my questions. 6 7 MR. KANE: Thank you. Before we move, Mr. Kole, does anybody have any other questions you'd like to pose at 8 9 this time? Come on up, sir. State your name for the 10 record. Spell your last name, please. 11 MR. TAYLOR: Carl Taylor, T-a-y-l-o-r. Just a 12 follow-up to what Andrew was asking. I've been a grower my 13 whole life and my brother was the shipper. He's retired. Now I have considerable interest in shipping facilities. 14 15 Do my facilities have to designate someone else to vote for 16 the shippers? 17 MR. KOLE: You could not wear two hats so if you 18 wanted to have that shipping entity representative, yes. 19 MR. TAYLOR: Okay. 20 MR. KANE: All right. 21 MR. WAHLEN: I have a question. I want to speak 22 too but can I just ask the question from here? 23 Why don't you come on up. Are you going MR. KANE: 24 to be speaking? 25 MR. WAHLEN: Yeah.

1	MR. KANE: All right. Go ahead and ask your
2	question and let's state your name for the record and
3	spell your last name, please.
4	MR. WAHLEN: Kim Wahlen, W-a-h-l-e-n. So Pat, my
5	question is define for us a little bit at the pleasure of
6	the governor.
7	MR. KOLE: So literally speaking, at the pleasure
8	of the governor means with no cause. So if, for example, a
9	governor wanted to fire somebody for whatever reason, he
10	would be able to do so for no reason at all.
11	MR. WAHLEN: Okay. All right. Thank you.
12	MR. KANE: All right. Let me now begin going down
13	the list. There are quite a few people who have signed up
14	to testify. I should probably make a record here that at
15	the last two hearings, there were quite a few well taken
16	suggestions about potential changes to the code regarding
17	the potato commission and maybe it was time to revise
18	different sections of the code and they were very well
19	thought out questions and I thought pretty well answered
20	too.
21	But what I want to tell you is that I'm going to be
22	limited to speaking to only the proposed statutes and rules
23	in front of me so while you can certainly make a record
24	about your general feelings about what ought to change
25	beyond this, it's not really going to be very helpful to me

1 because I'm not going to be able to speak to it. 2 I should tell you also that there are suggestions that there will be more statutory ideas coming forward in 3 the next session once the new governor takes office but 4 please understand that I'm only limited to what I have 5 before me. 6 7 So with that, I would like to invite Mr. James Hoff 8 who is the first person on the list. 9 COMM. HOFF: Thank you, Mr. Kane. 10 MR. KANE: H-u-f --11 COMM. HOFF: H-o-f-f. MR. KANE: H-o-f-f. Thank you very much, sir. 12 13 COMM. HOFF: Thank you. I guess we need to -- at this point, we'll enter Exhibit 125 and I'll read through 14 that. Is that correct? 15 16 MR. KANE: You have -- 125 is already before us, 17 correct? 18 COMM. HOFF: Is it? So I will read that. 19 MR. KANE: We don't need to introduce it but go 20 ahead and speak to it. 21 COMM. HOFF: Okay. On July 28, an e-mail was sent 22 to members of the Idaho potato industry that was not 23 accurate. The e-mail was from Stephanie Mickelsen. 24 COMM. HARDY: Get that microphone (inaudible). 25 COMM. HOFF: How's that, Randy?

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COMM. HARDY: Perfect.

2 COMM. HOFF: Thank you. The e-mail was from Stephanie Mickelsen. Here is what was said and then what 3 is true. Her comments are, "After the disaster of the 4 5 nominating meeting this spring, the IPC was instructed to work with the stakeholders and create new rules and rewrite 6 7 the code to reflect a new and updated IPC. Pat Kole's 8 decided to create some new rules with no input from the 9 potato growers. We were told by a current commissioner 10 that they had never seen the rewrite until that morning of 11 the first public hearing."

Facts. As a result of the actions of March, Stephanie and Andrew Mickelsen, the Idaho Potato Commission directed the staff to take actions to prevent a repeat of the disaster the Mickelsens caused at the nomination meeting.

17 This directive was made at a public meeting of the 18 IPC after hours of discussion and crafting draft rules. 19 Mr. Kole reviewed the laws of potato commissions including 20 Washington, Oregon, Michigan and Maine and other commodity 21 commissions in Idaho including the wheat and barley 2.2 commissions and also consulted as required by state law 23 with the Idaho governor's office, the Division of Financial Management and the Office Of Administrative Rules. 24

Following that process, an entire morning was spent

by the commissioners in a public meeting where the growers were reviewed -- where growers reviewed and commented on the drafts. Upon -- based upon that input, changes were made based on the comments made. At the next two commission public meetings, there were further discussions 5 6 about and changes made to these proposals.

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7 The draft rules are currently just that, a draft. 8 The purpose of having informal hearings is to solicit input 9 from industry members and the draft gives us framework to 10 build upon. Because the IPC is only proposing temporary 11 rules, the IPC is not required by law to hold public 12 hearings. However, in the best interest of the industry, 13 the IPC is gathering input from stakeholders. The IPC 14 submitted a public notice of intent to promulgate the rules 15 which was published in the administrative bulletin on July 16 The bulletin listed the dates of upcoming hearings and 4. 17 we posted our draft legislation to the website for public 18 view. We sent out a Pulse on July 6 notifying the industry 19 that the -- of that bulletin and directing them to visit 20 the website to view drafts of our legislation and rules.

21 At the hearing on July 24, there was one very small 22 change made in the language that related to a processor. 23 That change was this: Changing the words licensed to do 24 business in to transacting business in. This particular 25 change has nothing to do with growers at all. Further, it

is important to understand that the purpose of having these informal hearings is to fine tune what's being proposed and to make changes. Nothing is final at this stage.

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Second comment from Mickelsens. "The IPC is 4 proposing rules that will limit voting on growers that have 5 ownership in shipping and processing facilities. 6 The IPC 7 is also trying to make -- is trying to make it one vote for 8 any common ownership entity. The problem with this whole 9 proposal is that first off, how in the world will they ever 10 police that? How will they find who owns what business? 11 That information isn't even required by the Idaho Secretary of State's office. 12

They need to address the bigger problem of how do you allow multiple owners of a business the right to vote or do you vote by production? The real problem is that currently, a farm with five acres has one vote and a farm with multiple owners that might have 10,000 acres is only allowed one vote. It won't even allow different owners of a single entity to vote under their current proposal."

The facts. The IPC has operated under the principal of one person, one vote since it started nominations for being a commissioner. This is true for elections to congress, statewide positions such as governor, Secretary of State, the Idaho legislature, county commissioner, city council, school boards and more.

1 This comment suggests that the bigger a grower is, 2 the more votes a grower should get. This would be harmful 3 to small growers and the IPC's duty is to represent the entire industry regardless of size. The practical impact 4 of what the Mickelsens are proposing is a property 5 qualification for both voting or holding office as an IPC 6 7 commissioner. This is prohibited under Article 1, Section 20 of the Idaho Constitution. 8

Third statement. "The IPC wants to make some funny 9 10 rule that if you vote as a grower, then you would be unable 11 to vote as a shipper or processor for a period of three 12 years. They're totally ignoring and completely misunderstanding legal entities and how they must have a 13 legal representative to vote for them as they aren't a sole 14 15 proprietorship. Maybe we growers should vote on the processor and shipper representatives on the IPC." 16

The facts. Since nominations for IPC commissioner began, the law required that commissioners be a grower, shipper or processor. You couldn't be part grower, part shipper or part processor. Times have changed and the law has not kept up with the emergence of growers who have ownership in packing sheds or processing plants.

23 What the IPC is proposing is simply this: When a 24 person predominantly -- what a person predominantly is will 25 determine what they are. Once they make that declaration,

then that is who they will represent for the next three years which is the length of a term for being a commissioner. This would prevent someone from running for the commission as a grower one year, a shipper the next year and a processor the following year.

Statement no. 4 by Mickelsens. "Pat Kole was also 6 7 proposing that we add language to the Idaho Code that says 8 all commissioners shall serve at the pleasure of the 9 governor. Well, depending on who is in the governor's 10 office at a particular time, this is a really bad idea. Ιf 11 the state is paying the IPC tax, then I think that would be 12 a reasonable proposal. However, since the growers are 13 paying the tax, they should have the total and complete say 14 who is representing them on the commission."

15 The facts. The IPC is a state agency. The IPC is 16 required to follow a process that requires approval from 17 the governor to submit legislation for the legislature to 18 consider. This -- this -- when this proposal was submitted, the IPC asked if this language "serve at the 19 20 pleasure of the governor" was required. The answer was 21 yes. It is also important to note this language is already 2.2 in the statutes of the wheat and barley commission.

23 Statement no. 5. "The commission needs to take the 24 time to rewrite the entire code section. If you listen to 25 Pat Kole, he will tell you all the reasons why we can't do

1 that. The Idaho Code on the IPC hasn't been rewritten in a 2 good 50 years. We need to work together to update our 3 commission to reflect the current state of the industry and 4 the current needs of the growers it serves."

5 Facts. This is an election year. The governor has stated that he wants to give whoever's elected as Idaho's 6 7 next governor a clean slate to set their own agenda. As 8 such, only mission critical legislation can be proposed by 9 agencies. After reviewing IPC's proposals and learning of 10 the above referenced disaster at the nomination meeting, 11 the governor's office and the Division of Financial 12 Management gave the IPC permission to propose changes to 13 the nomination process. It is neither a quick nor simple 14 process to propose legislation, particularly this year.

Statement no. 6. "We need to have a referendum code section that allows growers the ability to call for referendums if we believe a change needs to take place. Although code refers to a referendum, it doesn't really spell out how that can actually occur."

Facts. IPC is unique in that it is an industry commission with two shipper commissioners and two processor commissioners in addition to the five grower commissioners. Clearly grower commissioners have the majority vote at all times. Having that input, insight and industrywide perspective of the entire industry has served everyone

well. There's a reason why Idaho potatoes is the produce
 industry's most recognized brand.

3 Statement no. 7. "IACI, Idaho Association of 4 Commerce and Industry lobbying group is fighting very hard 5 against having certain individuals appointed to the IPC. 6 IACI shouldn't be involved in these activities of the 7 nominations or the appointments of IPC commissioners."

8 Facts. IACI has a potato committee that includes 9 frozen and dehydrated potato companies. These companies 10 pay assessments to the IPC. IACI, IGSA and PGI and have 11 all been involved in the nomination and employment process 12 for years.

Stephanie asked that we come to the meetings in Burley and Fort Hall on Tuesday and Wednesday. We strongly welcome your presence and participation and we urge you to come learn what is true.

That concludes Exhibit 125.

18 MR. KANE: All right. Do you have anything else 19 that you wish to speak to at this time?

COMM. HOFF: I do, yes.

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MR. KANE: Please do.

COMM. HOFF: Yes. I'd like to make a few points.
As far as I think it's Exhibit 101 through 103,
clarification on eligibility of a grower, shipper,
processor. Yes, the industry has changed significantly

since the statutes have been revisited. Even though I vote as a commissioner in favor of a grower, shipper candidate, I can understand why a grower, shipper could be there as a grower if their primary role is a grower. I would be in favor of a grower position being held by just a grower. I've come to this conclusion after a lot of discussion with individuals that are just growers.

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Proposal -- so this is -- I think it refers to 8 9 Exhibit 111, proposal to improve the nomination and voting 10 for commissioner candidates, the nomination being in the 11 spring. For people that have used the system that has been 12 in place, there definitely needs to be a change. A proposed change falls more in line with what is being --13 14 what is being done in the ag sector like our irrigation 15 canal companies (inaudible) and things like that.

Going to 114, I believe that we need to have it remain as a one vote per farming operation. It's very critical and should absolutely be one operation, one vote. Otherwise the operators -- a lot of operations would not have their fair voice heard.

Further, proposal for redistricting approval. The proposal makes sense to have another seat where there is more production so I can see the need to shift a commissioner position over here and granted, it won't be till 2020. And that's about all I have.

1 MR. KANE: All right. Thank you, sir. 2 COMM. HOFF: Okay. Thanks. 3 MR. KANE: Appreciate it. All right. Travis Blacker, did you want to come up for a second time? 4 MR. BLACKER: 5 No. 6 MR. KANE: So you're done. 7 MR. BLACKER: Yep. 8 MR. KANE: Okay. Britt Raybould. Hello. I don't 9 need to have you spell your name because we all know the 10 name Raybould in our world. 11 REP. RAYBOULD: I should clarify that I'm speaking 12 today as a grower and not in any other capacity. How's that? 13 MR. KANE: Much better. 14 15 REP. RAYBOULD: So in looking over the proposed 16 changes that have been put forward before the group, I 17 understand why both were proposed. It's clear that there 18 is additional definitions that we need given that our 19 industry has changed and evolved over the years so it is a 20 necessity to do those modifications, particularly as it 21 relates to the definitions of who's a grower, who's a 22 shipper, who is a processor. I think it's beneficial for 23 us to have clarity around that. 24 Now, that said, I'm not convinced that we are at 25 the point as I look at the other issues facing the state

1 and the upcoming legislature that I think it makes a lot of sense to open the discussion around changing the districts. That is going to be an issue that I think requires some additional time and energy spent on it, particularly given I think the strength of the opinion on the western side of 5 6 the state as it relates to these changes.

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7 So while I am supportive of moving ahead with the 8 changes related to the nomination process and to the 9 definition of the different categories, I think it would be 10 beneficial for us as an industry to take this next year and 11 ensure that we have consensus on the movement of these 12 district lines because as Pat noted in his opening remarks, 13 we technically have until 2020 when there is this change-14 over where we won't be kicking anyone out of the areas that are under discussion and it creates I think a little more 15 16 maneuvering room, particularly since we're looking at this 17 from a legislative process.

18 There's going to be a lot of things that I think 19 are going to need to be dealt with between January and 20 March and I have some concerns about how successful we can 21 be as an industry getting what we want to see through as it 22 relates to these districting changes during the 2019 23 session.

24 So I'm not advocating against making changes. Ι 25 just am not sure in terms of timing that this is the best

1 time to move ahead with those district changes in the 2 coming session. Thank you.

3 MR. KANE: Thank you. Andrew Mickelsen. Step
4 right up here, sir.

5 MR. MICKELSEN: So I listened to you last time and 6 I brought some things to give you this time.

MR. KANE: All right. In the last 24 hours?

8 MR. MICKELSEN: Yep. So first thing though I would 9 like to say, this just came up, I had not looked at those 10 boundaries and how they were established exactly. I don't 11 think they go far enough now that I've looked at the 12 percentages. So while I've spoke in favor of it yesterday, 13 after looking at the actual percentages, I feel like we're 14 not going far enough to get those balanced and we still 15 have a 12 percent in one and 24 percent in another.

16 MR. KANE: Okay. Do you have any proposed ideas on 17 what they might look like as far as making it more 18 equitable?

MR. MICKELSEN: I still go with -- I still go with put it in IDAPA and be able to change it every ten years to keep them close. I think that there would be counties that could be moved over and get that closer but I think they're still trying to protect certain areas.

MR. KANE: Okay.

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MR. MICKELSEN: I have three -- four sets of papers

1 that I've got here. One a letter; one the statutes on the 2 Washington Potato Commission; one a list of the licensed 3 fresh Idaho potato processors and one of the licensed fresh 4 Idaho potato shippers. MR. KANE: All right. Why don't we make a record 5 of each of them individually and you're asking that these 6 7 be marked and admitted then; is that right? 8 MR. MICKELSEN: Yes. Because I think that they'd 9 be helpful for your consideration. 10 MR. KANE: All right. So the first one is 11 8-1-2018, today, "to whom it may concern," and then "my name is Andrew Mickelsen." Is this going to be essentially 12 13 what you're going to be testifying to? 14 MR. MICKELSEN: Yes. 15 MR. KANE: All right. And then why don't we have 16 this admitted. I confess I've lost track of what number we 17 are. 18 UNIDENTIFIED SPEAKER: 129. 19 MR. KANE: So we're at 129 now. Do you need to 20 refer to this as part of your testimony? 21 MR. MICKELSEN: I have a copy here. 2.2 MR. KANE: All right. 23 MR. MICKELSEN: And these are mentioned within the 24 letter. 25 MR. KANE: And these being potato commission rules

1 or statutes? 2 MR. MICKELSEN: Statutes of the Washington Potato 3 Commission. MR. KANE: All right. 4 MR. MICKELSEN: Actually I should give you this 5 This one has the --6 one. 7 MR. KANE: All right. Thank you. Let's make that 8 130. Licensed fresh Idaho potato processors. It looks like a website of some sort. 9 10 MR. MICKELSEN: From the Idaho Potato Commission. MR. KANE: All right. Let's make that 131 and 11 12 licensed fresh Idaho potato shippers also from the commission's website, correct? 13 MR. MICKELSEN: Correct. 14 MR. KANE: 133. 15 16 UNIDENTIFIED SPEAKER: 132. 17 MR. KANE: 132, okay. Thank you. 18 MR. MICKELSEN: Okay. I'm going to read through 19 this. I'll try to be brief. Briefer than yesterday. MR. KANE: Okay. 20 21 MR. MICKELSEN: To whom it may concern, my name is 2.2 Andrew Mickelsen. I'm a seventh generation Idaho potato 23 farmer. My family operation has focused on Idaho potato production for far longer than I have been alive. While I 24 25 grow some other crops, potatoes are our passion and focus.

From our humble beginnings, we now grow seed potatoes, grow commercial, fresh and processed potatoes, package potatoes and process potatoes. Our livelihood literally depends on the success of the Idaho potato market's price and demand. Without potatoes, our operation cannot succeed.

6 While many can say they depend on the Idaho potato 7 as much as we do, no one can say they depend on it more. 8 Our comments and pushes for changes within the commission 9 is not a reckless attempt to destroy the Idaho potato. 10 Instead, we are pushing for changes so that the Idaho 11 potato can thrive through my lifetime and the lifetime of 12 my children.

In order for the continued success of the Idaho potato, changes must be made. Representation on the Idaho Potato Commission is key. Whenever an issue arises about the Idaho potato, everyone turns first to the Idaho Potato Commission to ask their opinion. That is why it's so important that we have proper representation on that commission.

20 2.5 percent of our growing costs each year is
21 roughly what we pay to the Idaho Potato Commission. Any
22 farmer knows that 2 and a half percent can make the
23 difference between making it or breaking it in farming.

24 Right now, we pay approximately \$50 an acre for the 25 commission. It cannot be questioned that the Idaho Potato

Commission has helped build and strengthen the Idaho
 potato. The commission must be given credit for their
 accomplishments over the year. We'd not be where we are
 today without the Idaho Potato Commission.

5 The current election and makeup of commissioner 6 districts does not propose fair or equal representation to 7 Idaho potato growers. The districts aren't evenly split. 8 The election of commissioners is politicized by having the 9 governor select one out of three names submitted. We can 10 never trust that the commission we are voting for will be 11 put on the commission.

12 Currently, growers control five of the nine 13 commissioner seats. The IPC tax is intended to charge the 14 growers, processors and shippers while farmers all wish 15 that when an additional cost is added to their operation, 16 they could pass it on to the consumers. It's pretty 17 obvious that this cost ends up going to the farmers. 18 They're the ones that foot the bill.

The Washington Potato Commission is designed with the farmers in mind. Nine of their 15 commissioners are grower. Five commissioners are appointed by the nine grower commissioners. Those five commissioners are made up of other industry representatives such as processor packing facilities. The 15th commissioner is appointed by the Washington Department of Ag. Their commissioners are

directly elected by their growers. If the commission is not running the way the growers want, then the growers can put in the commissioners they want and remove the others. Because the commissioners are elected directly, they are far more accountable to growers than they are to the governor.

7 The Idaho Potato Commission has carved out two 8 seats for processors and two seats for shippers on the 9 commission. In the state at this time, that sheet showed 10 10 fresh Idaho potato processors. Now I believe there's 11 only nine of that list because one has been merged into 12 another one. So there are nine licensed fresh Idaho potato 13 processors at the current time. 22 percent of those 14 processors are represented at all times because of their 15 two commission seats.

In the seat -- in the state, there are 40
In the seat -- in the state, there are 40
Icensed -- around 40 licensed fresh Idaho potato shippers.
Second of the sheds are represented at all times because
they have the two commissioners.

I tried to find out further information as to how many potato farmers there are in the state but assuming an average of 500 acres of potatoes, that would put approximately 640 potato farmers in Idaho. Less than 1 percent of growers are represented on the commission with their five commissioners. This does not sound like one

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man, one vote to me.

2 It is time for growers to be in control of the 3 commission. Growers are smart and capable enough to be 4 able to vote for the proper industry representative to put on the commission to think more about just their own farm, 5 to be able to decide what is right to spend on marketing. 6 7 If growers mess up the commission, they will be the ones 8 who pay the price. Let growers have the power to decide their own fate. 9 10 If shippers and processors are going to have 11 guaranteed seats on the commissions, let the growers vote 12 them in. The growers most appropriately represent 13 processors and shippers. The processors and shippers get 14 every potato they use from the growers. 15 If we can resolve these concerns on the commission, 16 we can move the Idaho potato forward to greater success 17 than ever before. Idaho growers have built that brand by 18 working as hard and diligently as they do to provide the highest quality of potato. Andrew Mickelsen. 19 20 MR. KANE: Thank you. Does that complete your --21 MR. MICKELSEN: Yes, it does. 2.2 MR. KANE: All right. We have that in the record 23 so thank you. It looks like you put a lot of effort into 24 it in the last 24 hours and I appreciate that. 25 MR. MICKELSEN: Yep.

1 MR. KANE: Okay. All right. Boyd Foster. 2 MR. FOSTER: Somebody barked my name. 3 MR. KANE: Oh, I get it. This is a practical joke? There's no law that says you have to testify. 4 MR. FOSTER: My name is Carl Taylor. T-a-y --5 MR. KANE: You really are Boyd Foster? 6 7 MR. FOSTER: I am Boyd Foster, F-o-s-t-e-r. 8 MR. KANE: Forgive me. I don't get the inside ioke. You'll have to fill me in later. 9 10 MR. FOSTER: It really isn't a good joke. 11 MR. KANE: All right. 12 MR. FOSTER: Since I've been called up, I do have two opinions that I would like to share. One of them is 13 Article 114 I believe is where you're talking about the 14 15 grower. Not the map. So on item 114, it seems to me like 16 we're going the wrong direction in the fact that before, 17 there were more people that could vote. Now with the 18 consolidation and the size of the farm and the farming 19 operations, the consolidation with growing and shipping and 20 processing, in the future, we're going to have actually 21 less individuals qualified to vote and I think that's the 2.2 wrong direction as far as representation from the industry 23 if we go that direction. I would like that to be revised and so it was based 24

25 more on how much possibly tax was paid by an entity so they

could be represented as a grower, shipper or a processor.
 Just an opinion.

The one that I feel strongly about is the mapping 3 that we have and I'm not sure why we have to look at it by 4 5 county and draw county lines. It seems to me if you look at a Google Earth picture of Idaho, you see the growing 6 7 areas and if -- by doing it by county, we're going to have 8 a lot of growers that are farming in multiple counties but 9 they're in different districts when it comes to the 10 commission.

And if we could do it more by a growing area, you would have less of a conflict with those growers being able to get behind a candidate that they would like to be as a commissioner and probably have their voice better heard than being divided by counties because of the growing areas that do exist.

MR. KANE: Can you tell me what a growing area is? Is that a term of art in your world? I'm not familiar with it.

20 MR. FOSTER: Again, I was just thinking and while 21 we're here, if you looked at Google Earth or your local 22 weather at night and it shows where the storms are, you see 23 where the growing areas in Idaho are. An example would be 24 Jefferson County and Clark County. Right now, they're in 25 different districts according to this map but if you look

1 at the -- a map, a satellite map, it would show that this 2 whole area, Mud Lake, Terreton -- Mud Lake and Hamer would 3 be in the same area where they would be divided by county. 4 You have some growers that are growing in Bonneville County 5 and Jefferson but they're in two different districts.

6 It's just very confusing to me if we draw those 7 lines on county line maps instead of the growing area map. 8 Twin Falls. Then you have the desert. And then you have 9 Mountain Home. If you go the other direction, you have 10 kind of growing areas. Does that make more sense?

MR. KANE: So are you telling me that basically these growing areas are discrete enough that you could be able to tell by looking at a map this area is different from that area even if they're somewhat in the same general region?

16 MR. FOSTER: You know, I believe you could. Т 17 believe you could see the growing areas and then there's 18 many resources to say how many potatoes are grown in that 19 growing area and then the districts could be allocated more 20 fairly by production like you've tried to do trying to get 21 20 percent for each district. But they're not in an area 22 where the growers are working in that same area. The 23 county lines make it very difficult in my opinion.

24 MR. KANE: Here's what I'm going to ask you to do. 25 If you could put what you just told me into writing.

1 MR. FOSTER: Be glad to do that. 2 MR. KANE: That would probably be helpful. You 3 have until August 15. Maybe a map or something. It's hard for me to try to articulate what I think I just heard. 4 How would I express a growing area that I would put into a 5 proposed statute? 6 7 MR. FOSTER: I'd be glad to do that. 8 MR. KANE: All right. If you would. MR. FOSTER: That's --9 10 MR. KANE: Anything else? 11 MR. FOSTER: No, that's all. 12 MR. KANE: All right. Thank you, sir. MR. FOSTER: Thanks. 13 MR. KANE: All right. Carl Taylor has a blank but 14 15 did you wish to speak, sir? 16 MR. TAYLOR: Yeah. 17 MR. KANE: It wasn't a blank. It was the line so I 18 couldn't tell if that was a yes or a no. 19 MR. TAYLOR: That was a maybe. 20 MR. KANE: All right. 21 MR. TAYLOR: Maybe to add to what Boyd said. Water 2.2 districts would be a good part of that model. Water 23 districts go across county lines and they're more geographically aligned than the counties are. 24 25 MR. KANE: All right.

MR. TAYLOR: Okay. First of all, I want to give a little background so that what I say is not mistaken. I'm a firm believer in the one grower, one vote. I've been a part of multiple co-ops for many years. I've been in the leadership in several in Idaho and nationally to promote one grower, one vote.

But in my opinion, there's a little element that's missing in the one grower, one vote structure and I'd also agree with Boyd. We're headed down the wrong road as we limit the amount of people that vote through these new rules.

12 And what's missing is, in my opinion, are some of the checks and balances. All of our legislators have a 13 14 house of representatives and the senate which gives some 15 balance to equalizing based on population or geography. 16 And the difference between 5 acres and 10,000 acres gets to 17 be pretty big when you're the guy paying the 10,000 acres. 18 I'm not paying that but the ones that are contributing the 19 money in many ways don't have the checks and balances that 20 usually is given in a structure with one grower and one 21 vote.

I realize the processors and the dehydrators pay the money also but it all comes from the growers and I don't want to get into a debate of who's paying it because I will argue it's all coming from the growers. No offense

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taken I hope.

2 But I think as we're restructuring, that needs to be kept in mind that we're moving away from the production 3 being represented in a fair way and the political 4 environment -- no matter who the governor is, the political 5 environment that affects the commission is one of the 6 7 things that detracts from the checks and balances that I'm 8 talking about and I don't want to say names but there are 9 many outside organizations that have a direct influence on 10 the potato commission and on the governor and anyone 11 politically involved as we find out who the next commission 12 is going to be.

13 The growers aren't voting on a commissioner. The 14 voters or growers are voting on three people to put on the 15 commission. So as we look at restructuring, I think we 16 need to be creative of how we find a way to put some checks 17 and balances in place so that the guy that's paying on 10 18 or 15,000 acres is not victimized because he's a grower 19 from up north and he's a big grower and we don't want to 20 have him or for whatever reason. He's got as many rights 21 as anybody does.

So I'm in favor of revisiting the codes and putting checks and balances in place. Not doing away with one grower, one vote. I think that's the key and the backbone to our industry being successful but not allowing outside

interest to put those other growers at risk by having
 checks and balances in place.

3 MR. KANE: All right. I'm going to ask you also as 4 I asked Mr. Foster if you have a specific idea in mind that 5 you think that would encapsulate what you just said that 6 could be put into a statute, if you could put that in 7 writing and get that to me, that would be very helpful.

8 MR. TAYLOR: There's probably a lot of variations 9 and some of them might be against code but the governor 10 appointing, maybe that doesn't have to be the final say. 11 Maybe that can go back to the growers based on production. 12 Maybe that can just be a step. Possibly there can be an 13 escalating scale where those that have a lot of production have more input in who the nominees are because they're not 14 15 truly voting on them.

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MR. KANE: Okay.

MR. TAYLOR: And that's why we have very well educated competent people helping with these rules. The trick is to help them decide that they want to do it. Not find reasons why we don't want to do it.

21 MR. KANE: All right. Well, one of the things that 22 has impressed me is that the commission has stated that 23 this is not final and that they're working towards finality 24 because they have to do something if they're going to have 25 anything soon to the governor. So my impression is that

1 it's an open-ended process so, again, if you have some 2 specific ideas in mind, I would ask you to get them to the 3 commission, get them to me and perhaps there's a way forward. 4 5 MR. TAYLOR: Okay. Thank you. 6 MR. KANE: Thank you. All right. I have -- is it 7 Todd Cornelison with a question mark? 8 MR. CORNELISON: I think everything's been said. 9 MR. KANE: All right. Thank you. I cannot make 10 this name out. Can you? 11 UNIDENTIFIED SPEAKER: Kim Wahlen. 12 MR. KANE: Kim Wahlen? Is Kim Wahlen here and 13 would you still like to testify? You put yes. 14 MR. WAHLEN: I just want to say one (inaudible). 15 MR. KANE: Come on up here. 16 Yeah. First of all, I just want to MR. WAHLEN: 17 thank Frank and Pat, the commissioners for putting on this 18 hearing. I think this is good. Let the growers speak and 19 thanks to you, sir, for being here. 20 I'd like to say -- give a little background like 21 Carl did. I'm not an opponent of the Idaho Potato 2.2 Commission. I'm a proud taxpayer. I believe there's a lot 23 of great things that have happened over the years and I'm in favor of most of what they're doing today. 24 25 My challenge and the reason I'm here to the hearing

today is I want to speak to the serve at the pleasure of the governor. I think when our -- you know, when he was elected governor, whoever it may be -- I don't have -- any of them. But they were allowed to be elected by the people, by the taxpayers. They get to elect the one person they want.

We didn't -- in Idaho, when we elected Governor Otter, we didn't send three names to the White House. We elected one man. I don't know why the governor would not allow us to have the same privilege.

11 Taxation without representation is the start of a 12 lot of fights in this world and there's a lot of huge 13 taxpayers in the audience. I could say I'm in favor of the 14 one man, one vote but I think we arrived at an age of 15 sophistication where we can probably change that a little 16 bit and still give everybody a voice. I think every grower 17 should have a voice but for heaven's sake, like I talked to 18 a grower this morning that couldn't make it and he said, 19 well, if everybody has the same voice, no matter how 20 many -- how many acres you grow or how much taxes you pay, 21 then cap us at 10,000. Cap us at \$10,000 each, you know. 22 Then a grower -- and there's growers in the room here that I know that I'm sure arrived at the closest figure of a 23 24 half a million dollars annually.

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So, you know, it's easy to say and it sounds, you

know, great. Every man gets a voice. Well, everybody 1 2 should but we also should have -- be able to arrive at 3 something where there's -- there's a mixture. There's a mixture that when the country was organized, you know, we 4 had every state and some states had a lot of people so we 5 have the senate with two each and the house. I think we 6 7 can have some good minds. We can arrive at a mixture of 8 something that would be fair. That's all I have to say.

9 In closing, I guess the theme of my comments would 10 be let the growers elect their representatives and I think 11 it's completely unfair that some think that we are not 12 capable. We're capable of sending the checks, capable of 13 backing up the funds but we're not capable of electing 14 those who we want to represent us. I think that's -- I 15 think that's a crime. Thank you.

MR. KANE: Do you want to perhaps articulate a plan more in keeping with what you just said in writing so we can at least look at it and --

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MR. WAHLEN: Sure.

20 MR. KANE: As I said, you have some time and I 21 don't think the process is just going to stop on August 15 22 to continue the dialogue with the commission staff and the 23 commissioners.

24 MR. WAHLEN: So you'd like me to write my feelings 25 about why I feel that way?

1 MR. KANE: No, not why. I'm thinking about --2 we've been hearing about somehow taking into account the 3 larger growers. I think that's what I'm hearing but I'm not quite sure how we get there and if you have some 4 thoughts on how we get there, tell me and we'll go from 5 there. 6 7 MR. WAHLEN: Okay. Thank you. 8 MR. KANE: All right. Thank you, sir. All right. 9 I think that is it as far as people who signed up but we're 10 not going to close the proceedings. In light of what we 11 just heard, is there anybody who also would like to come 12 forward and speak on any subject obviously before us. Yes, 13 sir. Come on up here. Please state your name for the record and spell your last name. 14 15 MR. BOYLE: Shawn Boyle, B-o-y-l-e. 16 MR. KANE: Thank you. Go ahead. 17 MR. BOYLE: And I am president and general counsel 18 of the Idaho Growers Shippers Association. We represent 19 every fresh pack potato shed in Idaho and I guess I just 20 wanted to be on the record in stating that we agree with 21 the commission adopting rules to govern itself as opposed 2.2 to having to open up the statutes every time it wants to 23 make an adjustment or a change. And so Exhibit 111 I think 24 is extremely wise that the commission have the flexibility. 25 For example, with the new nomination process, it's

1 saying that it will be mailed out. Nominations will be 2 mailed out. That's the proposal. Well, that's a baby step 3 in the right direction as opposed to having it posted in the newspaper but I can see that it will only be a short 4 period when we'll be saying, okay, let's have that e-mailed 5 out or let's have the nomination process online and Carl 6 7 Taylor can be sitting in his potato shed or in his tractor 8 and say I want to vote for this commissioner and there's 9 electronic processes in place that -- I can see that 10 changing quickly.

11 So having the administrative rules for the 12 commission to make those changes is wise. I look at the 13 Idaho State Bar Commission and how they do their nomination 14 processes is probably as good as anyone because it's 15 critiqued by nothing but attorneys all day. So -- that's 16 their process. It's electronic, right?

17 So my other comment was just in -- just in support 18 of establishing clear rules as far as voting. I think 19 there currently could be some gamesmanship in gaining some 20 votes and, as you know, to set up an LLC in Idaho with 21 \$100, we could go take a grower who grows 50 acres and set 2.2 up 16 LLC's tomorrow and have him cast his 16 votes so 23 obviously there's need and I think the commission is addressing those concerns and so we're -- I'm here on 24 25 behalf of Idaho Growers Shippers Association saying that we

1 support that process and hope to contribute if there's a 2 way that we can help to clarify those rules to make sure 3 that there is a fair voting process that a grower -- again, I'm picking on Carl Taylor but Carl Taylor shows up 4 thinking he's going to cast one vote and another grower 5 shows up thinking they're going to cast 16 votes, there's 6 7 just -- it's unfair playing field. There needs to be 8 established rules there and I think we're on the right track. 9 10 MR. KANE: So let me see if I can encapsulate what 11 I think I'm hearing. You like the Rule 111 and you like 12 the two proposed statutes? 13 MR. WAHLEN: Yes. 14 MR. KANE: All right. Thank you. 15 MR. WAHLEN: Thank you. 16 MR. TAYLOR: Could you clarify -- does common 17 interest in entities take you back down to one vote? 18 MR. KANE: I didn't catch it. Do you want to come up and restate your question, sir? 19 20 MR. TAYLOR: Shawn's issue. Does common interest 21 in entities limit you still to one vote? 2.2 MR. KANE: All right. I think that's a question 23 for Mr. Kole, right, who is prepared to answer it I think. 24 MR. TAYLOR: Yes or no would be fine. 25 MR. KANE: You're talking to a lawyer.

1 MR. KOLE: As Carl knows, I'm a recovering lawyer. 2 It's a 12-step program and I haven't quite reached the 12th 3 step yet. I keep falling off the wagon. So what we're trying to do is thread a needle and 4 the answer to your question is that we have debated back 5 and forth how we can try to define this and if you look at 6 7 what we did --What are you referring to, Pat? 8 MR. KANE: I'm referring first to Exhibit 111 I 9 MR. KOLE: 10 believe. 11 MR. KANE: The rule? 12 MR. KOLE: The rule. So in the gualifications section --13 14 MR. KANE: Is that the last page? 15 The last page. We have said that each MR. KOLE: 16 grower, shipper or processor may only vote on one ballot 17 and may only vote one time for each position to be filled 18 on behalf of himself, partners, corporation, association 19 and/or any other business unit. A grower, shipper or 20 processor is entitled to only one vote no matter how many 21 farms, packing facility, processing plants, entities or any 22 other type of business organization he has an ownership 23 interest in. 24 Now, if you have a family member that separately 25 meets the definitions and qualifies or a business partner

1 that separately meets the qualifications, then that person 2 can vote. And so there is a possibility no matter how 3 carefully you phrase these rules that there could be some gamesmanship but if you've got business entities where 4 there is people with different ownership interest, they 5 are -- they can separately qualify to vote. 6 7 MR. TAYLOR: The way I read that common interest 8 means only one vote. MR. KOLE: Only one vote for that one entity. 9 10 MR. TAYLOR: Yeah. But if you've got three 11 corporations that all have the same owners, it's still just 12 one vote. 13 MR. KOLE: That is what the intention was when this was drafted. 14 15 MR. TAYLOR: Okay. 16 MR. KANE: But if you have three corporations owned 17 by essentially the same people, do they also get three 18 votes? 19 MR. KOLE: The intention was that if they're all 20 commingled, there was one vote. 21 MR. KANE: And how would you determine commingling? The rule takes care of it? 22 23 MR. KOLE: You look at the rule and you'd look at 24 the way they paid their taxes. 25 MR. KANE: Got it.

1 MR. KOLE: So if you had entities that paid their 2 assessments -- if you have entities that are writing out 3 different checks and they are different legal structures filing different tax returns, they would have a vote. 4 MR. KANE: Each entity would have a vote. 5 Each would have a vote. 6 MR. KOLE: 7 MR. KANE: Thank you. All right. Is anyone else 8 here that wishes -- yes, sir. We've got some more 9 volunteers. Please state your name for the record and 10 spell your last name. 11 COMM. HARDY: I'm Randy Hardy, H-a-r-d-y. 12 Currently sitting commissioner from the Magic Valley. I just felt like I wanted to address the concerns of the 13 large growers and whether they're being fairly represented 14 15 on the commission and I kind of get the feel that you want 16 to have more say. You think you need to have more 17 influence. You start going down that road, it's going to 18 get really rocky. 19 And I say that because when we meet as a 20 commission, five growers, two processors, two shippers and 21 we meet in our commission meetings, all those hats come off 22 and we try our very best to do what's best for the Idaho 23 industry despite where we come from. 24 I think if we were to meet and all of a sudden 25 there's somebody there at the table that is the biggest

assessment payer in the state and we all of a sudden have to start thinking about what he's thinking and how his money's being spent as opposed to the rest of us on there, then I think you're going to see some decisions come out of the commission that may not be for the best good of the 5 6 industry or individuals on it.

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7 I'm not saying we discount where you're coming from 8 but I truly believe on the commission that those who pay 9 the most in have the opportunity to get the most out 10 because the programs that are being conducted and I hear 11 the argument, yeah, our returns in Idaho are the least of 12 any state and I would argue that somewhat. That falls on 13 marketers. Not promotion.

Nobody's forcing you to be a big grower and I'm not 14 15 a big grower but I'm big for me because I'm a family farm. 16 But I want to give one example. Frank has done an awful 17 lot of work in the last couple years trying to promote 18 Idaho as the spot of an additional processing plant or two 19 or three. We feel like we have the acreage. We feel like 20 we have the environment. We've hired Joe Gunther to put 21 together a report that basically says that.

2.2 Frank was very, very, very instrumental in getting 23 Lamb Weston on to devote the Twin Falls plant to an Idaho 24 branded frozen product that's very successful. If he were 25 up here, he would tell you that he has appointments set up

with several of the other processors.

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2 One thing I took upon myself to do in some 3 conversations that I had with some growers in eastern Idaho a couple months ago is I drafted a letter that Frank could 4 take with him in those meetings that said if any 5 processor's interested in being anywhere along the Snake 6 7 River in Idaho, whether it's Magic Valley, whether it's up 8 here, whether it's further east, I was confident that we 9 could put together a group of growers from any one of those 10 areas that could sit down with them and help identify ideal 11 land to build it on, available water, what the 12 infrastructure of the community's like, transportation 13 availability, getting in and out, energy ability, energy infrastructure. What's the community like? What's the 14 labor force like? 15

Anyway, we identified ten items that we felt like we as growers could perhaps help that processing company to help identify an area that might work for them.

I signed that as a commissioner. I'm 100 percent fresh grower. I did that for the processing industry. I feel like every one of us on the commission do that when we're in that role. We're looking out for the best good of the entire industry in helping it grow and, again, I hear your concerns. You spend a lot of money. I spend a lot of money. I personally am really passionate about what's

happening because I've been around this industry for a long
 time on the national boards.

3 And 15 years ago, I was really concerned about where Idaho was headed because a lot of my friends in those 4 5 industries were starting to grow Norkotahs in places like Oklahoma, Florida, Arkansas, Arizona and I'm going they're 6 7 going to run us right out of our business because they can 8 grow them locally. Most of those areas found out that they 9 cannot consistently grow a successful crop. One grower in 10 Oklahoma had a crop of Norkotahs that every potato sprouted 11 in the ground it got so warm and so he quit doing them.

So in the last 10 or 15 years, I've seen that kind of acreage production come back to Idaho and right now, we're no. 1 in food service. Last year for the first time, there's more potatoes sold into food service than sold into fresh. Idaho owns that market and we're going to continue to.

Last year, we had an over-abundant crop. Everybody was concerned what we were going to do with it. Not saying the commission did it but we as a state moved 38 million sacks of fresh potatoes out of the state. The most we ever had. That should have been a sagebrush year. 20 years ago, it would have been a sagebrush year but we moved every potato.

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There are a lot of positive things happening in

this state and a lot of them are because of the work of the potato commission. And we are concerned about the feelings of every one of you as growers but I just felt like you needed to know that we who sit on the commission understand all that and whether it's Dan Nakamura representing Idahoan or me as a grower, we go into those commission meetings with your best interest at heart.

8 MR. KANE: Thank you. My impression is that you 9 all take an oath, do you not, when you get the job to 10 support the industry and the State of Idaho, correct?

COMM. HARDY: Yes.

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MR. KANE: I saw a hand beginning to go up. Yes,sir. Come on back up here.

If you don't mind, Mr. Kane. 14 MR. FOSTER: Bovd 15 Foster, F-o-s-t-e-r. One of the concerns I have is that it 16 just reminded me as we started talking about entities and 17 number of votes that an entity can have, quite a few years 18 ago, we were limited by acres for a BPA credit which forced 19 growers to create many entities so they could get that BPA 20 credit. And we were very creative as a growing industry to 21 make sure that we had every bit of that credit that we 22 possibly could have.

That's what I see happening here is all of a sudden we're going to be forced to create a whole bunch of entities so that we have a whole bunch of votes to

1 represent the acres that we are farming. Then that's the 2 unknown that was mentioned earlier. That's the unknown is who's going to show up with 16 votes and who's going to 3 show up with one vote the way that this is going. 4 What we do know for sure is who has paid a tax. 5 That's -- that's record and if the vote could be 6 7 established more on who pays the tax, then they might 8 create more entities to pay more taxes in different names 9 but it's still very legitimate and there will be no 10 surprises. 11 MR. KANE: Thank you, sir. 12 MR. FOSTER: Thank you, Mr. Kane. 13 MR. KANE: All right. The way I've been doing it 14 on each previous meeting allow Mr. Kole to kind of sum up 15 and perhaps respond to some of the concerns that have been 16 expressed so I'm going to, again, give him the microphone 17 and let him speak to anything he wants to speak to. 18 MR. KOLE: Well, first off, I'd like to thank 19 everybody for coming out here. It's obviously a busy time 20 of the year and you've got a lot of other things that you'd 21 probably rather be doing than being here. 2.2 I think what we tried to do in creating this was to 23 balance out the competing interests that have been 24 articulated very well here. We've tried to set a parameter 25 as best we could using the skill and knowledge of not only

1 growers, shippers, processors, members of the public, 2 legislators to create a system whereby to the greatest 3 extent possible, we could get fair representation in the voting process by setting up a system that allowed people 4 to vote by mail initially until we could as Shawn was 5 talking about create an electronic system for voting. 6 We 7 will get people who have never ever voted before to 8 actually come and vote.

9 The second part of it is that we tried to make it 10 really clear that the taxes that are paid, you had to pay 11 the taxes in order to be an eligible voter as Mr. Foster 12 was just talking about. Can people create multiple tax 13 paying entities? If they want to, sure they can. Do they 14 want to do the paperwork all the time?

I think what's going to happen is you're going to see greater consensus emerge within the industry because the voting process will ensure that people have the chance to make their voice heard and there will be more of an effort made by people to go out, talk to their neighbors, their fellow growers, campaign and get the votes to be on the commission.

We could look at other systems. We could look and say one of the grower commissioners has to be a thousand acres or less, one of the grower commissioners has to be a thousand to 2,500 or 2,500 to 5,000. Go -- you know, just

1 change it in a way that we would stratify the membership of 2 the commission and we would get what Randy Hardy has just 3 talked about. We'd get people voting for that particular 4 constituency and then not voting for the best interests of 5 what the industry needs.

We just need to always keep in mind one thing. We need good people to serve on the commission and we've had them. A lot of them are here in the room and they've done a lot of work for no compensation. They've devoted hours and hours of their time.

I think that we will continue to get those kind of people if we can just clarify a few of these things and get moving forward and looking down the road at what's best for us all.

MR. KANE: Thank you. All right. Let me make a record here. I have done this now for three hearings and what I have found is that there is a unified element within the industry that recognizes that Idaho needs to be supported, the Idaho potato brand needs to be supported. There are different ways of doing things and we've had some very interesting discussions regarding those ways.

As Mr. Kole said on the first day, this is still a work in progress so I'm going to recommend that anyone who thinks that they have a better idea than what we have in front of us at this time to get it in writing. It's one

1 thing to say I have concerns about something. It's 2 something else to say I've got a proposal to look at. We 3 have a relatively short window that can be accomplished and 4 I know that the commission will be continue the dialogue 5 irrespective of what I end up recommending.

Understand also that the rule process is up or 6 7 Once it goes to the legislature, there's no amending down. 8 a rule so you need to come together to the extent you can 9 with any proposed changes to the rules although frankly, 10 I've heard very few regarding the rule proposed in front of 11 you. Just understand that you only have one shot at this. 12 The statutes of course is different. That can be amended 13 at the pleasure of the legislature.

14 So I would thank all of you for being here and I 15 just want to say it's been a genuine pleasure working with 16 you and the other people that I've worked with over the 17 last three meetings. It's a new world for me. I don't 18 deal in agriculture very often but it's certainly been a 19 great learning experience and thank you. And with that, I 20 will close the meeting.

(Proceedings concluded.)

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STATE OF IDAHO ) ) SS COUNTY OF CANYON )

I, TAMARA A. WEBER, State-certified and licensed transcriber, do hereby certify:

That the foregoing transcript is a transcript of an audio file made of the proceedings in the matter of Idaho Potato Commission Rulemaking Hearing held August 1, 2018; that the foregoing pages 1 through 70 of this transcript contains as accurate and complete a transcription of said audio file as I was able to make.

IN WITNESS WHEREOF, I have hereunto set my hand this 27th day of August, 2018.

\_/s/ Tamara A. Weber\_\_\_\_\_ TAMARA A. WEBER, CSR Idaho CSR License No. 278 Transcriber